CHAPTER 6

MANAGER’S RESPONSIBILITY FOR INTERNAL CONTROLS

6-01 PURPOSE

This chapter prescribes policy and procedures and assigns responsibilities for establishing and maintaining adequate systems of internal controls in the programs and activities of the National Oceanic Atmospheric Administration (NOAA).

6-02 SCOPE

The provisions of this chapter apply to all program, financial, and administrative activities of NOAA.

6-03 AUTHORITY

- OMB Circular A-123, Management’s Responsibility for Enterprise Risk Management and Internal Control provides guidance to Federal managers on improving the accountability and effectiveness of Federal programs and operations by establishing, assessing, correcting, and reporting on internal control. Circular A-123 is available online at: https://www.whitehouse.gov/sites/whitehouse.gov/files/omb/memoranda/2016/m-16-17.pdf
• OBM Circular A-123 Appendix A, Management Reporting and Data Integrity Risk supplements A-123 by reinforcing the concepts of internal controls over reporting, materiality of controls and controls over data quality as they relate to Enterprise Risk Management. A-123 Appendix A is available online at: https://www.whitehouse.gov/wp-content/uploads/2018/06/M-18-16.pdf

• GAO Standards for Internal Controls in the Federal Government (“Green Book”) provides the overall framework for establishing and maintaining an effective internal control system. The Green Book is available online at: https://www.gao.gov/assets/670/665712.pdf

• GAO Internal Control Management and Evaluation Tool supplements the Green Book and provides additional guidance in maintaining or implementing effective internal control and, when needed, to help determine what, where, and how improvements can be implemented. The Green Book Supplement is available online at: https://www.gao.gov/products/GAO-01-1008G

• Chief Financial Officers Act (P.L. 101-576) requires agencies to both establish and assess internal control related to financial reporting. The Act requires the preparation and audit of financial statements. The CFO Act is available online at: https://govinfo.library.unt.edu/npr/library/misc/cfo.html

• Government Performance and Results Act of 1993 (GPRA) (P.L. 103-62) requires agencies to develop strategic plans, set performance goals, and report annually on actual performance compared to goals. The GPRA of 1993 is available online at: https://www.congress.gov/103/bills/s20/BILLS-103s20enr.pdf

• Government Performance and Results Act Modernization Act of 2010(GPRAMA) (P.L. 111-352) requires agencies to develop strategic plans, set performance goals, and report annually on actual performance compared to goals. The GPRAMA of 1993 is available online at: https://www.congress.gov/111/plaws/publ352/PLAW-111publ352.pdf

• Federal Managers’ Financial Integrity Act (FMFIA) of 1982 (31 U.S.C. 3512) requires agencies to establish and maintain internal control. The agency head must annually evaluate and report on the control and financial systems that protect the integrity of Federal programs; Section 2 and Section 4 respectively. FMFIA is available online at: https://www.govinfo.gov/content/pkg/STATUTE-96/pdf/STATUTE-96-Pg814.pdf
6-04 POLICY

6.04.01 RESPONSIBILITY

Since 1981, OMB Circular No. A-123 (A-123) and FMFIA have been at the center of Federal requirements to improve accountability in Federal programs and operations. However, over the years, government operations changed dramatically, becoming increasingly complex and driven by changes in technology.

In FY 2016, significant revisions were made to A-123. Policy changes incorporated into the revised A-123 modernize existing efforts by requiring agencies to implement an Enterprise Risk Management (ERM) capability coordinated with the strategic planning and strategic review process established by GPRAMA, and the internal control processes required by FMFIA and Government Accountability Office (GAO)'s Green Book. This integrated governance structure is intended to improve mission delivery, reduce costs, and focus corrective actions towards key risks.

In FY 2018, Appendix A of Circular A-123 was updated to align the contents with the FY 2016 revisions to Circular A-123. Appendix A reinforces the need to consider internal controls over reporting and not just internal controls over financial reporting. Additionally, Appendix A reinforces the interrelationship of risk management to controls over reporting objectives, the materiality of controls and controls over data quality.

Circular No. A-123 requires NOAA to integrate risk management and internal control functions. In turn, NOAA management is responsible for establishing goals and objectives around operating environments, ensuring compliance with relevant laws and regulations, and managing both expected and unexpected or unanticipated events. They are responsible for implementing management practices that identify, assess, respond, and report on risks. Risk management practices must be forward-looking and designed to help leaders make better decisions, alleviate threats and to identify previously unknown opportunities to improve the efficiency and effectiveness of government operations.

As part of an integrated approach to ERM, NOAA management is also responsible for establishing and maintaining internal controls to achieve specific internal control objectives related to operations, reporting, and compliance. Management must consistently apply these internal control standards to meet the internal control principles and related components outlined in this circular and to assess and report on internal control effectiveness at least annually. Risk management practices must be taken into account when designing internal controls and assessing their effectiveness. Annually, NOAA must develop a risk profile coordinated with their annual strategic reviews. Further, management must provide assurances on internal control effectiveness in its Agency Financial Report (AFR) or the Performance and Accountability Report (PAR). Information regarding identified material weaknesses and corrective actions should be included in any of the three preceding reports.
6.04.02 INTERNAL CONTROL STANDARDS

Internal control is a process effected by an NOAA’s oversight body, NOAA management, and other personnel that provides reasonable assurance that the objectives of an entity will be achieved. These objectives and related risks can be broadly classified into one or more of the following three categories:

- Effectiveness and efficiency of operations;
- Reliability of reporting for internal and external use; and
- Compliance with applicable laws and regulations.

A subset of the three categories of objectives is the safeguarding of assets. Management designs an internal control system to provide reasonable assurance regarding prevention or prompt detection and correction of unauthorized acquisition, use, or disposition of an entity’s assets.

The Green Book defines the standards for internal control in the federal government. FMFIA requires federal executive branch entities to establish internal control in accordance with these standards. The standards provide criteria for assessing the design, implementation, and operating effectiveness of internal control in federal government entities to determine if an internal control system is effective. The Green Book approaches internal control through a hierarchical structure of five components and 17 principles. The hierarchy includes requirements for establishing an effective internal control system, including specific documentation requirements.

The five components represent the highest level of the hierarchy of standards for internal control in the federal government. The five components of internal control must be effectively designed, implemented, and operating, and operating together in an integrated manner, for an internal control system to be effective. The five components of internal control are as follows:

- Control Environment,
- Risk Assessment,
- Control Activities,
- Information and Communications, and
- Monitoring

Control Environment

The control environment is the foundation for an internal control system. It provides the discipline and structure, which affect the overall quality of internal control. It influences how objectives are defined and how control activities are structured. The oversight body and management establish and maintain an environment throughout the entity that sets a positive attitude toward internal control. Within the NOAA control environment, management must clearly:

- Demonstrate a commitment to integrity and ethical values;
- Oversee the entity’s internal control system;
• Establish an organizational structure, assign responsibility, and delegate authority to achieve the entity’s objectives;
• Demonstrate a commitment to recruit, develop, and retain competent individuals; and
• Evaluate performance and hold individuals accountable for their internal control responsibilities.

NOAA management defines the organization’s expectations of ethical values in the standards of conduct. Management leads by an example that demonstrates the organization’s values, philosophy, and operating style. Management reinforces the commitment to doing what is right, not just maintaining a minimum level of performance necessary to comply with applicable laws and regulations, so that these priorities are understood by all stakeholders, such as regulators, employees, and the general public. Management sets the tone at the top and throughout the organization by their example, which is fundamental to an effective internal control system.

Risk Assessment

NOAA management should assess the risks that NOAA faces from both external and internal sources that could impede achieving its objectives. In doing so, management should consider all significant interactions within the entity and with external parties, changes within the entity’s internal and external environment, and other internal and external factors to identify risks throughout the entity. Management should also consider previous findings; e.g., auditor identified, internal management reviews, or noncompliance with laws and regulations when identifying risks. Identified risks must then be assessed for their effect on achieving the defined objectives at both the entity and transaction levels. In order to properly identify and respond to risks, management has the responsibility to:

• Define objectives clearly to enable the identification of risks and define risk tolerances;
• Identify, analyze, and respond to risks related to achieving the defined objectives;
• Consider the potential for fraud when identifying, analyzing, and responding to risks; and
• Identify, analyze, and respond to significant changes that could affect the internal control system.

To identify risks, managers should consider the types of risks that impact the organization. This includes both inherent and residual risk. Inherent risk is the risk to an organization in the absence of management’s response to the risk. Residual risk is the risk that remains after management’s response to inherent risk. Management’s lack of response to either risk could cause deficiencies in the internal control system.

Control Activities
Control activities are the actions NOAA management establishes through policies and procedures to achieve objectives and respond to risks in the internal control system, which includes the entity’s information system. To institute proper control activities, management should:

- Design control activities to achieve objectives and respond to risks.
- Design the entity’s information system and related control activities to achieve objectives and respond to risks.
- Implement control activities through policies.

NOAA management should design appropriate types of control activities in the entity’s information system for coverage of information processing objectives for operational processes. For information systems, there are two main types of control activities: general and application control activities.

General controls (at the NOAA-wide, system, and application levels) are the policies and procedures that apply to all or a large segment of an entity’s information systems. General controls facilitate the proper operation of information systems by creating the environment for proper operation of application controls. General controls include NOAA-wide security management, logical and physical access, configuration management, segregation of duties, and contingency planning.

Application controls, sometimes referred to as business process controls, are those controls that are incorporated directly into computer applications to achieve validity, completeness, accuracy, and confidentiality of transactions and data during application processing. Application controls include controls over input, processing, output, master file, interface, and data management system controls.

Management must continue to evaluate changes in the use of information technology and designs new control activities when these changes are incorporated into the entity’s information technology infrastructure. Management also designs control activities needed to maintain the information technology infrastructure.

**Information and Communications**

NOAA management should use quality information to support the internal control system. Effective information and communication are vital for NOAA to achieve its objectives. In turn, management should ensure access to relevant and reliable communication related to internal as well as external events by:

- Use quality information to achieve the entity’s objectives;
- Internally communicate the necessary quality information to achieve the entity’s objectives; and
- Externally communicate the necessary quality information to achieve the entity’s objectives.
NOAA management should obtain relevant data from reliable internal and external sources in a
timely manner based on the identified information requirements. Quality information should be
communicated internally throughout NOAA using established reporting lines. Information is
communicated down, across, up and around reporting lines to all levels. Furthermore, external
communication of quality information is also necessary to achieve NOAA’s objectives.
Management should communicate with, and obtain quality information from, external parties
(e.g. suppliers, contractors, service organizations, regulators, external auditors, government
entities, and the general public) using established reporting lines.

In addition to downward communication, management is expected to receive quality information
from both internal and external sources to help achieve NOAA’s objectives. Management
receives quality information about NOAA’s internal operational processes that flows up the
reporting lines. Management should also receive information through reporting lines from
external parties. Information communicated to management includes significant matters relating
to risks, changes, or issues that impact the entity’s internal control system.

Monitoring

Monitoring of the internal control system is essential in helping internal control remain aligned
with changing objectives, environment, laws, resources, and risks. NOAA management should
utilize ongoing monitoring, separate evaluations, or a combination of the two to obtain
reasonable assurance of the operating effectiveness of the service organization’s internal controls
over the assigned process. In order to effectively monitor internal controls, management must:

- Establish and operate monitoring activities to monitor the internal control system
  and evaluate the results; and

- Remediate identified internal control deficiencies on a timely basis.

NOAA management should remediate identified internal control deficiencies on a timely basis.
Issues identified through monitoring activities or reported by personnel should be evaluated by
management to determine whether any of the issues rise to the level of an internal control
deficiency. Management will then need to determine, implement and document the appropriate
corrective actions to remediate the internal control deficiency in a timely manner.

NOAA managers and staff should be encouraged to identify control deficiencies, as this reflects
positively on NOAA’s commitment to recognizing and addressing internal control problems.
Failing to report a known reportable condition would reflect adversely on NOAA and continue
to place NOAA’s operations at risk. NOAA managers should carefully consider whether
systemic weaknesses exist that adversely affect internal controls across organizational or
program lines.

6.04.03  INTERNAL CONTROL ACTIVITIES

Internal control activities (“control activities”) are the policies, procedures, techniques, and
mechanisms that help ensure that management’s directives to mitigate risks identified during the
risk assessment process are carried out. Control activities are an integral part of NOAA’s planning, implementing, and reviewing. They are essential for proper stewardship and accountability for government resources and for achieving effective and efficient program results.

Control activities occur at all levels and functions of NOAA. They include a wide range of diverse activities, such as approvals, authorizations, verifications, reconciliations, performance reviews, security activities, and the production of records and documentation. A manager or evaluator should focus on control activities in the context of NOAA’s management directives to address risks associated with established objectives for each significant activity (program or mission). Therefore, a manager or evaluator will consider whether control activities relate to the risk-assessment process and whether they are appropriate to ensure that management’s directives are carried out. In assessing the adequacy of internal control activities, a reviewer should consider whether the proper control activities have been established, whether they are sufficient in number and the degree to which those activities are operating effectively. This should be done for each significant activity. This analysis and evaluation should also include controls over computerized information systems. A manager or evaluator should consider not only whether established control activities are relevant to the risk-assessment process, but also whether they are being applied properly.

**General Control Activities**

There are several general control activities that are applicable throughout NOAA, including:

- Appropriate policies, procedures, techniques, and mechanisms exist with respect to each of NOAA’s activities.
- The control activities identified as necessary are in place and being applied. For example:
  - Control activities described in policy and procedures manuals are actually applied and applied properly.
  - Supervisors and employees understand the purpose of internal control activities.
  - Supervisory personnel review the functioning of established control activities and remain alert for instances in which excessive control activities should be streamlined.
  - Timely action is taken on exceptions, implementation problems, or information that requires follow-up.
- Control activities are regularly evaluated to ensure that they are still appropriate and working as intended.
- Management tracks major NOAA achievements in relation to its plans.
- NOAA managers review actual performance against targets.
- NOAA effectively manages NOAA’s workforce to achieve results.
• NOAA employs a variety of control activities suited to information processing systems to ensure accuracy and completeness.

• NOAA employs physical control to secure and safeguard vulnerable assets. For example:
  o Physical safeguarding policies and procedures have been developed, implemented, and communicated to all employees.
  o Assets that are particularly vulnerable to loss, theft, damage, or unauthorized use, such as cash, securities, supplies, inventories, and equipment, are physically secured and access to them controlled.

• NOAA has established and monitors performance measures and indicators. For example:
  o Performance measures and indicators have been established throughout NOAA at the NOAA-wide, activity, and individual level.
  o Performance measurement assessment factors are evaluated to ensure they are linked to mission, goals, and objectives, and are balanced and set appropriate incentives for achieving goals while complying with law, regulations, and ethical standards.
  o Actual performance data are continually compared against expected/planned goals and differences are analyzed.

• Key duties and responsibilities are divided or segregated among different people to reduce the risk of error, waste, or fraud. For example:
  o No one individual is allowed to control all key aspects of a transaction or event.
  o Responsibilities and duties involving transactions and events are separated among different employees with respect to authorization, approval, processing and recording, making payments or receiving funds, review and auditing, and the custodial functions and handling of related assets.
  o NOAA management is aware that collusion can reduce or destroy the control effectiveness of segregation of duties, therefore, is especially alert for it, and attempts to reduce the opportunities for it to occur.

• Transactions and other significant events are authorized and performed by the appropriate personnel. For example:
  o Controls are established to ensure that all transactions and other significant events that are entered into are authorized and executed only by employees acting within the scope of their authority.

• Transactions and other significant events are properly classified and promptly recorded. For example:
  o Transactions and events are appropriately classified and promptly recorded so that they maintain their relevance, value, and usefulness to NOAA management in controlling operations and making decisions.
Proper classification and recording take place throughout the entire life cycle of each transaction or event, including authorization, initiation, processing, and final classification in summary records.

- Access to resources and records is limited and accountability for their custody is assigned.
- Internal control, all transactions, and other significant events are clearly documented. For example:
  - The documentation is readily available for examination.
  - Documentation, whether in paper or electronic form, is useful to managers in monitoring their operations and to any others involved in evaluating or analyzing operations.
  - All documentation and records are properly managed, maintained, and periodically updated.

**Information System Control Activities**

In addition, there are some control activity factors specifically designed for information systems. As discussed previously, there are two broad groupings of information systems control: general control and application control.

General control includes the structure, policies, and procedures that apply to NOAA’s overall computer operations. It applies to all information systems, mainframe, minicomputer, network, and end-user environments. General control creates the environment in which NOAA’s application systems operate. The general control activities include:

- NOAA periodically performs a comprehensive, high-level assessment of risks to its information systems.
- NOAA has developed a plan that clearly describes the NOAA-wide security program, policies, and procedures that support it.
- NOAA senior management has established a structure to implement and manage the security program throughout NOAA, and security responsibilities are clearly defined.
- NOAA has implemented effective security-related personnel policies.
- NOAA monitors the security program’s effectiveness and makes changes as needed.
- NOAA classifies information resources according to their criticality and sensitivity.
- Resource owners have identified authorized users, and their access to the information has been formally authorized.
- NOAA has established physical and logical controls to prevent or detect unauthorized access.
NOAA monitors information systems access, investigates apparent violations, and takes appropriate remedial and disciplinary action.

Information system processing features and program modifications are properly authorized.

All new or revised software is thoroughly tested and approved.

NOAA has established procedures to ensure control of its software libraries, including labeling, access restrictions, and use of inventories and separate libraries.

NOAA limits access to system software based on job responsibilities, and access authorization is documented.

Access to and use of system software is controlled and monitored.

NOAA controls changes made to the system software.

Incompatible duties have been identified and policies implemented to segregate those duties.

Access controls have been established to enforce segregation of duties.

NOAA exercises control over personnel activities through the use of formal operating procedures, supervision, and review.

The criticality and sensitivity of computerized operations have been assessed and prioritized, and supporting resources have been identified.

NOAA has taken steps to prevent and minimize potential damage and interruption through the use of data and program backup procedures including offsite storage.

NOAA management has developed and documented a comprehensive contingency plan.

NOAA periodically tests the contingency plan and adjusts it as appropriate.

Application control covers the structure, policies, and procedures designed to help ensure completeness, accuracy, authorization, and validity of all transactions during application processing. It includes both the routines contained within the computer program code as well as the policies and procedures associated with user activities, such as manual measures performed by the user to determine that the data were processed accurately by the computer. The application control activities include:

- Source documents are controlled and require authorization.
- Data entry terminals have restricted access.
- Master files and exception reporting are used to ensure that all data processed are authorized.
- All authorized transactions are entered into and processed by the computer.
- Reconciliations are performed to verify data completeness.
- NOAA’s data entry design features contribute to data accuracy.
• Data validation and editing are performed to identify erroneous data.
• Erroneous data are captured, reported, investigated, and promptly corrected.
• Output reports are reviewed to help maintain data accuracy and validity.
• Procedures ensure that the current version of production programs and data files are used during processing.
• Programs include routines to verify that the proper version of the computer file is used during processing.
• Programs include routines for checking internal file header labels before processing.
• The application protects against concurrent file updates.

Additional information on control activities can be found in GAO publication GAO-01-1008G, Internal Control Management and Evaluation Tool, which is available at: http://www.gao.gov/assets/80/76615.pdf.

6.04.04 MANAGEMENT CONTROL REVIEW
Each NOAA Line and Staff Office is responsible for conducting a Management Control Review at least annually.

The purpose of a Management Control Review (MCR) is to evaluate the management controls of a specific activity and determine how well they promote good management. Additionally, the review will help line/staff offices operate more efficiently and effectively, and to provide a reasonable level of assurance that the process and products for which you are responsible are adequately protected.

Internal controls are processes designed to provide reasonable assurance about the achievement of the entity’s objectives with regard to reliability of financial reporting, effectiveness and efficiency of operations, and compliance with applicable laws and regulations. Internal control over the safeguarding of assets against unauthorized acquisition, use, or disposition may include controls related to financial reporting and operations objectives. Generally, controls that are relevant to an audit of financial statements are those that pertain to the entity’s objective of reliable financial reporting.

The steps for performing a MCR consists of: 1) Conducting a Risk Assessment, 2) Reviewing Internal Controls, 3) Report Findings, and 4) Monitoring.

The purpose of a risk assessment is to determine an area of vulnerability that could be subject to waste, loss, unauthorized use, or misappropriation. A risk assessment is conducted to determine an area of concern that has a high risk of inadequate controls. (See Attachment A for format.)
Explanations for Columns on Risk Assessment Forms

- **Assessable Unit** - An organizational subdivision capable of being evaluated by control review procedures. An assessable unit should be a subdivision of an organization that ensures a reasonable span of internal control to allow for meaningful control analysis.

- **Magnitude** – Very large assessable units should be considered to be inherently more risky than smaller ones because of their proportionately large impact on the financial statements.

- **Non-Appropriated Funds** – Programs with obligated funds from sources other than appropriated funds have greater risk due to less scrutiny given to non-appropriated funds.

- **Contracts/Grants** – These programs pass significant funding, and consequently significant management responsibility, through to parties outside the Federal government. This could increase the risk of a weakness in management controls.

- **Substantial Change in Obligations** – Significant increases or decreases in program funding can put pressures on management, possibly increasing risk.

- **OIG, GAO, and FPCD Reports or Actions** – These columns indicate recent monitoring activity by the indicated agencies, going back five years. Monitoring by outside parties reduces the risk that a significant control weakness may go undetected.

- **Substantial Change in Performance Measure** – A change in a performance measure can place additional pressures on management causing increased risk.

- **Erroneous Payments** – This category is to score programs with the risk of erroneous payments.

- **Management Control Reviews** – If a program has been the subject of a previous management control review, a lower risk score should be assigned.

- **Overall Results of Risk Assessment** – This column summarizes the assessment of relative risk for the listed assessable units.

Documentation: Complete Risk Assessment Template (Attachment A).

**Identifying the Event Cycle(s) for Review**

The assessable unit is the focus of evaluative work in the internal control process. To plan the scope of an internal control review properly, the review team must understand the activities and responsibilities of the assessable unit as a whole. This may be accomplished through a review of mission statements, Department Administrative Orders, Department Organization Orders, briefing books, and budget justifications; through interviews; or by relying on other sources that describe the work that takes place within the assessable unit.
The MCR need not concentrate on all parts of the assessable unit. Consequently, an assessable unit may be subdivided into smaller functional groupings called event cycles. Each event cycle has a distinct starting point and ending point, and is cyclical in nature. When combined, event cycles reflect all work that is performed within the assessable unit. Care should be taken to examine an entire event cycle – rather than portions of it.

It may be helpful to consider the results or end products that an assessable unit is responsible for achieving and then examining the process used to do so. Particular attention should be given to programs that have large appropriations, are subject to specific managerial concern, have previously identified control problems, are inherently high risk, are highly sensitive or visible, or have not been recently reviewed – through an internal control review or otherwise. If event cycles seem to be of equal importance, the event cycle(s), which affects the greatest level of funding or has the most important control implications should be reviewed.

Documentation: Attachment B, “List of Event Cycles,” may be used to identify and prioritize event cycles for review.

Reviewing Internal Controls

In general, an internal control review consists of:

- Selecting a team to conduct the review;
- Planning the internal control review;
- Investigating and reviewing background material;
- Documenting the event cycle;
- Analyzing the control environment;
- Determining risks within the selected event cycle(s);
- Developing control objectives;
- Identifying existing control techniques;
- Testing internal control techniques; and
- Evaluating internal controls.

Selecting the Internal Control Review Team

The number of team members depends on the scope and complexity of the internal control review. Team members should have some analytical background, expertise in planning and conducting studies, and experience in preparing written reports.

Each member should already be or become familiar with the concept of internal controls, and the requirements of an internal control review. At least one team member should be a subject matter specialist in the functional area being examined. If possible, for greater objectivity, one member should be selected from outside the event cycle(s) being examined. To be even more beneficial,
this team member could be a specialist in an administrative area that may be of particular significance to the area under review, e.g., information technology, budget, accounting, or travel.

Assessable unit managers should select an internal control review team capable of providing a meaningful assessment in a reasonable time frame.

Documentation: Each team member’s name, title, organization, address, telephone number and relevant experience should be listed in an appendix to the internal control review report.

Planning the Internal Control Review

After the internal control review team has determined which event cycle(s) will be reviewed, a plan for conducting the internal control review should be prepared. In developing the review plan, realistic time frames should be established.

Documentation: The review plan should provide information similar to Attachment C, “Internal Control Review Plan.”

Investigating and Reviewing Background Material

This section outlines the procedure for defining the process or work flow that constitutes the event cycle, and sets the stage for the internal control review team to identify controls within that process. After the event cycle(s) has been selected, team members should familiarize themselves with the process being examined and the environment in which it exists. This investigation will be more complete than the relatively general investigation initially undertaken to determine the event cycles within the assessable unit. The investigation will focus directly on the event cycle(s) selected for review and should be quite detailed. Examples of documents that should be reviewed at this stage include:

- Enabling legislation and implementing regulations;
- Government-wide and Commerce policy guidance;
- Operating unit directives;
- Program-specific operating policies and procedures;
- Mission statements;
- Annual and strategic plans;
- Performance measures, including measures established under the Government Performance and Results Act;
- Delegations of authority;
- Existing flowcharts;
- Budget, personnel, and workload data;
- Organizational charts;
- Forms used in the process;
- Position descriptions;
- Vulnerability assessments, management reports, and issue papers; and
- Other recent studies.

Throughout this review, the focus of attention should be on documenting and evaluating internal controls that exist within the selected event cycle(s).

The review of background information should be augmented by interviews with relevant employees, as necessary. Interviews should be conducted to help clarify the process within the event cycle and to support the information gathered through initial research. Employees who are directly involved in or responsible for daily operations should be selectively interviewed to assist in developing a valid flowchart of the process(es).

Interview questions should be developed in advance, and should give the manager or staff member an opportunity to explain operations and discuss any perceived problems. Questions should cover the process as well as formal and informal controls that are in place.

Documentation: Narrative description of items reviewed.

*Documenting the Event Cycle(s)*

Based on its review of relevant background information, the internal control review team should then prepare a narrative description of the work that takes place and a flowchart. These documents will provide a firm basis for a structured examination of controls within the event cycle(s).

Using knowledge gained from the background investigation, the study team should prepare a short narrative description of each step, in sequence; that occurs within the process under review. The description of each step may be only a few words; the important aspect of this exercise is to make sure that each significant phase of the process is identified. Generally, the workflow includes an input, a processing phase, and an output.

The description should incorporate all work that is performed within the event cycle. The team should determine the significant action that initiates the process and the action that concludes the process. After these boundaries have been established, the remaining steps will become more readily apparent. The description should identify the employees involved, the forms that are used and their points of distribution, reviews and approvals that take place, the physical location of the activity, and any similar information that will help clarify the process. Once the narrative description has been completed, a flowchart may be developed for the process. After the review team feels comfortable with the flowchart, its accuracy should be verified with operational managers or other personnel involved in carrying out the work.

Documentation: Narrative description and flowchart. The flowchart should provide information similar to Attachment D, “MCR Flowchart Example.”
Analyzing the Control Environment

The environment in which an event cycle operates has a major impact on the effectiveness of its internal control system. Poor training, ineffective communications, or lack of properly delegated authority, as examples, may negate the effectiveness of even the best control system. Therefore, an analysis of the control environment is an important phase of an internal control review.

This portion of the review should consider:

- Organization Structure
- Personnel
- Delegation of Authority and Responsibility
- Policies and Procedures
- Planning, Budgeting, and Reporting
- Organizational Checks and Balances

Complete Attachment E, “Evaluation of General Control Environment” for template.

If deficiencies are identified, they should be noted, along with recommendations for improvements, as part of the overall evaluation of management controls. (See Attachment F, “Evaluation of Management Controls,” for a sample template.)

Documentation: Narrative description of the control environment that discusses each of the areas listed above.

Determining Risks within the Event Cycle(s)

Determining risks that exist within the event cycle(s) will be one of the most critical phases of the internal control review; control systems are intended to avoid potential risks.

All administrative and program areas have some degree of risk -- a negative event or situation -- that would occur if all or a part of the process under review is not carried out as planned. In this phase, the internal control review team must determine what risks exist, evaluate the nature and magnitude of their potential impact, and determine whom, both inside and outside of the organization, could be affected. Each risk identified will describe an event or situation that the organization wishes to avoid.

Risks should be identified without considering controls that may be in place. Even if the internal control review team believes that existing controls adequately address a given risk, it should still be identified and examined. By doing so, the team will objectively confirm the existence of good management practices within the event cycle and cover all significant risks in the review.
Since each event cycle is different, unique controls are needed to counteract risks that exist within individual event cycles. Risks that are considered during an internal control review are not only those related strictly to potential fraud, waste, abuse and mismanagement but also factors that could impede the proper conduct of normal, daily operations. The internal control team must consider the risks associated with failing to carry out the event cycle’s operational responsibilities properly. Reviews of this nature concentrate on promoting good management practices within event cycles and collectively improve the Department’s overall management processes over time. Therefore, determining risks means identifying:

- The consequence of not performing, as intended, each step of the process identified during the flowcharting phase; and
- Any unique risks associated with the event cycle(s), specific safety and security considerations, or the ramifications of not complying with program legislation or regulatory mandates.

Examples of risks that may occur in an event cycle include:

- Mishandling sensitive or classified documents, which could have significant security implications;
- Inadequate competition during a procurement transaction, which could result in unnecessarily wasting financial resources;
- Failure to adhere to budgetary plans, which could result in an Anti-deficiency Act violation; and
- Inaccurate or unreliable research data, which may have a major impact on private sector activities.

The internal control review team, in conjunction with the assessable unit manager, must make a realistic determination regarding potential risks within the process under review, and recognize the associated impact of each risk. By definition, each step that has been included in the flowchart has some level of importance in the process, and some safeguard(s) should be in place to help assure that each step is completed as intended.

After the list of risks has been fully developed, it should be reviewed by the assessable unit manager. The manager should assure that historic or current concerns have been identified.

**Documentation:** Identification of each risk in a format similar to Attachment G, “Event Cycle Risks, Control Objectives, and Control Techniques.”

**Developing Control Objectives**

Simply stated, control objectives will be the opposite of the risks that have been identified – they are conditions that you want to occur. Control objectives developed in this phase of the internal control review will be used as a point of reference in identifying and evaluating control
techniques. Therefore, control objectives should be complete, clearly defined, and, to the extent possible, measurable.

Realistically, event cycles should have a series of control objectives. If only one objective seems to cover all risks, either the event cycle has been defined too narrowly and does not cover the full process, or not all risks have been identified. Each identified risk must have a corresponding control objective.

Documentation: Identification of control objectives for each risk determined. (See Attachment G as a sample template.)

**Identifying Existing Control Techniques**

Control techniques are the safeguards put in place to assure that operations proceed according to plan and are protected from fraud, waste, abuse, and other risks. Effective control techniques allow the assessable unit manager to feel confident that their responsibilities are being carried out properly.

Control techniques are the action items in the control process. Each event cycle will likely have many control techniques, or safeguards, already in place. Because most controls are so closely associated with an event cycle, managers may have difficulty in conceptually separating the control techniques from the process itself. Some common examples of control techniques include:

- Standardized forms to collect information;
- Written program procedures;
- Routine schedules for equipment maintenance;
- Annual inventories of personal property;
- Financial planning;
- Objective criteria for selecting applicants for federal benefits;
- Log books;
- Site visits to financial assistance recipients;
- Approval procedures and signature requirements;
- Eligibility criteria for program participation;
- Receipts that document financial transactions;
- Computer passwords to protect information technology resources;
- Quality and timeliness standards for service provision;
- Background checks for personnel recruitment;
- Adequate supervision of staff activity;
- Peer review of research proposals;
• Training programs to maintain skills needed to carry out program objectives;
• Security precautions in developing sensitive data prior to its formal release; and
• Examining equipment purchases prior accepting delivery.

When developing control techniques, the internal control review team must address each control objective that has been identified. Each control objective may have several control techniques associated with it. The flowchart that was developed earlier will assist the review team in systematically identifying various control techniques that exist within the event cycle(s).

Documentation: Identification of control techniques to meet the control objectives determined earlier and avoid the risks identified. (See Attachment G for a sample template.)

Testing Internal Control Techniques

Employees may not be aware of a control technique or its importance, or may not have adequate time to complete the control action. Without proper support and emphasis by management, control systems will deteriorate over time. The testing phase of the internal control review will either confirm that controls are in place and operating as intended, or will point out areas where improvements may be needed in the control system.

Once existing internal control techniques have been identified, the review team must determine if they are being used routinely and if they are achieving the stated objectives. The internal control review team will use a structured testing exercise to make this determination. Testing will focus on whether the control techniques exist and are being used. It should not focus on the procedural aspects of event cycle as described in the flowchart; rather, testing should focus on written requirements and actions that are routinely performed to make sure that operations proceed as intended.

As an example, a control technique may be “purchase orders may be processed only if they contain an approved authorizing signature.” The review team would examine a representative sample of purchase orders to determine if they reflect an appropriate authorizing signature. As another example, a headquarters program may “perform semiannual monitoring visits.” The internal control test would formally verify if these monitoring visits took place every six months, and if the visits were consistent with pre-established criteria designed for the review. An internal control test would not include actually performing the semiannual review at a field location.

Testing may be performed by using one of the general standard sampling methods; statistical or non-statistical (judgmental). Statistical sampling techniques scientifically determine the sample size and the evaluation of sample results. Recommended software for statistical sampling is the AuditNet Statistical Sampling Tool, available online at: https://www.corporateservices.noaa.gov/finance/Internal%20Controls.html. Choose “Calc Sample Size - Attributes”. Then enter the total population size and use sampling error of 5%, confidence level of 95%, and expected error rate of 3% for the highest level of
confidence that your sample size is appropriate. Non-statistical sampling techniques determine the sample size and the evaluation of sample results judgmentally. A judgmental sample size should give the maximum coverage possible of the total population. The sample size should include at least 20% of the total dollars or total line items in the population. In either case, the test must be planned in advance, test results recorded, and test data maintained for future review. Attachment H, “Testing Plan,” provides a sample format for recording information that should be retained for each test.

The exact number of items that must be examined will depend on (a) the universe or total number of items that the team could potentially test, (b) the importance of the control technique, and (c) the available resources. Enough testing should be conducted to allow a reasonable degree of confidence that the results are accurate; and in line with the relative importance of the control action. If a fairly limited number of tests are performed and the results do not establish whether or not the technique is being used, an increased level of testing may be warranted. Ultimately, the amount of testing completed during an internal control review will depend on the study team’s judgment.

If field activity is included in the event cycle, adequate testing of controls in the field must be accomplished. To the extent possible, this testing should be combined with other trips to field locations. This may be done by planning ahead to take advantage of previously scheduled visits. Another option would be to have an employee in the field participate in the internal control review team and perform the testing at the field site.

Documentation: For each control objective, identify the control technique, type of test, universe of potential tests, and number actually selected for review in a format similar to Attachment H.

The general objective of testing controls is to obtain reasonable assurance that the controls are in use and operating as planned. Tests should meet GAO Standards as follows:

(See http://www.gao.gov/assets/670/665712.pdf for complete GAO Standards)

- Data Integrity
- Documentation
- Recordation
- Supervision
- Authorization
- Separation of Duties
- Security

Data Integrity

- Are there controls in place to ensure the integrity of the data?
- Are records up-to-date and accurate?
**Documentation**
- Are all systems, functions, processes, procedures, programs, and activities clearly documented?
- Is the documentation readily available for examination?
- Are operating procedures adequate?

**Recordation**
- Are these records that show that controls are in use?

**Supervision**
- Are appropriate procedures in place for assigning, reviewing, and approving work?
- Do the employees adhere to procedures for assigning, reviewing, and approving work?

**Authorization**
- Are appropriate controls in place to ensure transactions and other significant activities are authorized and executed only by authorized personnel?
- Do employees adhere to the requirements of authorization only by authorized personnel?

**Separation of Duties**
- Are key duties and responsibilities such as authorizing, processing, recording, and reviewing separated among individuals?

**Security**
- Are appropriate procedures in place, which limit access to resources and records to authorized personnel?
- Do employees adhere to security procedures?

**Evaluating Internal Controls**
After the general control environment has been defined, and existing controls have been identified and their usage tested, the control system must be evaluated. Even if the general control environment is satisfactory and existing control techniques are being used, the internal control review team cannot necessarily conclude that the existing control system is adequate. It must be evaluated to make sure that the best system possible is in place, given existing resources, to counteract existing risks. In other words, the internal control review team must consider how well the control system fosters good management. Are there too many, or perhaps, too few controls?
The relative importance of each objective should correspond with the controls that are put in place. If a control objective must be met, the control techniques employed should be developed accordingly. However, absolute or near absolute assurance is seldom required. Before control techniques are put in place to bring about absolute assurance that an objective will be met, the costs and relative benefits must be carefully considered. As control systems approach absolute assurance, they become quite time consuming and expensive. A manager may have nearly complete confidence in their control system, but the necessary cost or processing time may be unreasonable. Controls are intended to make sure that operational plans are met without substantially reducing efficiency.

The internal control review process should allow the study team to step back and objectively evaluate the controls that exist within the assessable unit, and to determine if they meet the managerial needs of the unit. This evaluation should include an assessment of the level of control associated with each objective and whether the existing control techniques actually promote compliance with the objective. Are safeguards at the right spots? Do they work or is the action superfluous?

The review team should evaluate each control objective separately. Will the control techniques currently in place provide a reasonable level of confidence that the objective will be met? If not, the review team should recommend additional or different control techniques to improve the control system and address any identified control weakness. These recommendations should be included in the final report and, when implemented, will allow the assessable unit manager to feel more confident that their operational responsibilities will be effectively met.

Documentation: A short description of the evaluation process, which should include: (a) whether the current control techniques provide an adequate level of confidence that the control objectives will be met, (b) a list of the major strengths and weaknesses in the control system, and (c) a list of recommendations to strengthen the control system or correct the weaknesses noted during this evaluation. (See Attachment F for a suggested format.)

Problems Outside the Control of the Assessable Unit Manager

An internal control review provides a good opportunity to surface control problems that may exist between the assessable unit and other government operations, i.e., intra-agency or interagency activity. If another organization is reducing the effectiveness of the event cycle’s system of control, this fact should be recognized. An appropriate recommendation should be developed to address the problem, e.g., formally informing a service provider in writing of a specific concern and proposing a resolution designed to be – to the extent possible – mutually agreeable. The assessable unit manager may not have the authority to alter the other organization’s operations, but should be able to initiate a dialogue to resolve the problem or raise it to a higher organizational level so that some concrete action will result.

The recommendation included in the final report should be the action that the assessable unit manager will take, not simply a description of the change that another organization may need to
make. Since the assessable unit manager is most familiar with the problem, they are in the best position to describe it, explain the desired corrective measures, and carry their cause through to fruition.

Report Findings
When determining the severity of any findings, you must understand the definitions for material weaknesses and reportable conditions.

The definitions are as follows:

- **Material Weakness** is a significant deficiency that the Agency Head determines to be significant enough to report outside of the Agency as a material weakness. In the context of the Green Book, non-achievement of a relevant principle and related component results in a material weakness. For example, a deficiency, or combination of deficiencies, in internal controls, such that there is a reasonable possibility a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis, should be considered a material weakness.

- **Significant Deficiency** is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

- **Control Deficiency** exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to achieve control objectives and address related risks.

Reporting the Results of an Internal Control Review
The final report is the method used to communicate the findings of the internal control review and document how it was performed. It should be remembered that the report may be reviewed by individuals with limited knowledge of the assessable unit’s technical operations and should be understandable by a broad audience.

Generally, the report should include:

- **Introduction** – Identify the report as being the result of an internal control review and provide a short description of the review’s objective. Also include a description of the assessable unit, i.e., funding, number of full-time-equivalent employees (FTE), organizational location, and functional responsibilities. The report should explain the reason that the assessable unit was chosen for review within your operating unit, program, or organizational area.

- **Scope** – Describe the event cycles existing within the assessable unit, which one(s) was targeted for review, and the reason for its selection. For each event cycle reviewed, provide the number of FTE, total budget, input, process, and output associated with it as well as the event cycle’s significance to the mission of the
organization. Briefly mention other Departmental or government organizations that may be involved in the process and their roles.

- **Methodology** – Briefly describe how the internal control review was conducted, addressing the various steps outlined in these guidelines and the actions taken during each step. This section should also describe the resources (FTE and funding) used to undertake the review as well as any unique problems that may have been encountered.

- **General Control Environment** – Include a factual discussion of each aspect of the general control environment, e.g., “the organization chart and position descriptions were updated during June 2015 reorganization.”

- **Findings and Conclusions** – Present the results of the internal control review in this section. The findings and conclusions should highlight both the control weaknesses and strengths found in the event cycle(s). In addition, any significant concerns or problems that were identified during the review should be discussed. In conclusion, the report should include a statement regarding whether there is “reasonable assurance” that controls are in place and operating effectively within the event cycle(s).

- **Recommendations** – Describe all deficiencies and associated corrective actions that are recommended by the internal control review team and assessable unit manager. Each recommendation should be discussed individually, identifying the official responsible for implementation and the targeted completion date. Recommendations may be referenced in the narrative and discussed at length using a format similar to Attachment F.

Recommendations such as “improve monitoring – ongoing” lack specificity and are not adequate. Recommendations should be concise, clearly described, and have a definite completion date, such as “issue new procedures to improve loan monitoring by March 2017.”

- **Appendices should include:**
  - Information regarding the internal control review team members;
  - The flow chart and narrative description of the event cycle; and
  - Documentation of the steps taken using matrices such as those attached to these guidelines.

Documentation: Internal control review final report. The MCR final report becomes part of NOAA’s annual FMFIA report to the Secretary of Commerce. The MCR must be completed by June 30 with a final report completed by July 31 of each year.

**Submitting the Management Control Review Report**

Internal control review reports should be reviewed and approved by the assessable unit manager, and forwarded for review and concurrence by the program or Line Office, Chief Financial
Officer or the Staff Office, Director. The assessable unit manager shall maintain working papers that support the findings and recommendations made in the report, e.g., interview records and testing records.

The original signed final version of the MCR is to be sent to the Financial Policy and Compliance Division no later than July 31. This should be sent to the attention of Sandra Smoak, Director, Financial Policy and Compliance Division, 20020 Century Blvd., Germantown, MD 20874. Additionally, a copy of the signed report is to be sent to the Line Office, Chief Financial Officer or the Staff Office, Director.

Monitoring:

- Resolution of Review Findings and Other Deficiencies
- Quarterly reporting of the progress of the corrective actions.

Resolution of Review Findings and Other Deficiencies – All Line/Staff Offices must develop corrective actions plans using Attachment I, “Corrective Action Template”, for any finding and deficiencies and submit to the Financial Policy and Compliance Division with the report.

Quarterly Reporting of Corrective Actions – Quarterly progress reports for all corrective action plans are due to the Financial Policy and Compliance Division by the 15th day following the end of a quarter. Corrective action plans must be completed by June 30 of the following year.

6.04.05 CORRECTING INTERNAL CONTROL DEFICIENCIES

NOAA policy is to develop corrective action plans for all deficiencies that resulted from Management Control Reviews and other internal control reviews conducted by the NOAA Finance Office. NOAA Line and Staff Offices are required to routinely report on the progress against their plans.

Additionally, NOAA’s policy for the resolution and corrective action of identified material weaknesses in internal control requires:

- NOAA managers are responsible for taking prompt and effective action to correct deficiencies identified.
- Maintain accurate records of the status of the identified material weaknesses through the entire process of resolution and corrective action.
- Assure that the corrective action plans are consistent with laws, regulations, and Administration policy.
- Assure that performance appraisals of appropriate officials reflect effectiveness in resolving or implementing corrective action for identified material weaknesses.

A determination that a reportable condition has been corrected will be made only when sufficient corrective actions have been taken and the desired results achieved.
6-05 EFFECT ON OTHER ISSUANCES
This Chapter supersedes Chapter 6 of the NOAA Finance Handbook, dated May 25, 2016, in its entirety.

6-06 APPENDIX A – RISK ASSESSMENT
The suggested format for the Risk Assessment Template is available online at: https://www.corporateservices.noaa.gov/finance/Internal%20Controls.html
## 6-07 APPENDIX B

### Internal Control Review

#### List of Event Cycles

<table>
<thead>
<tr>
<th>Component/Program:</th>
<th>Assessable Unit:</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Event Cycle</th>
<th>Scheduled for Review</th>
<th>Comment / Rationale</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Prepared by: ___________________________ Date: _____________

Reviewed by: ___________________________ Date: _____________
6-08 APPENDIX C

Internal Control Review Plan

Component/Program: 

Assessable Unit: 

Event Cycle: 

<table>
<thead>
<tr>
<th>Task</th>
<th>Estimated Time</th>
<th>Start Date</th>
<th>End Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Investigation / Review of Background Material</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. Documentation of Event Cycle</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Narrative</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>b. Flowchart</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3. Analysis of General Control Environment</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>4. Determine Risks</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. Develop Control Objectives</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. Determine Control Techniques</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>7. Test Control Techniques</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>8. Evaluate Internal Controls</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>9. Write Report</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Prepared by: ______________________________________________________ Date: ___________
Internal Control Review Team Leader

Reviewed by: ______________________________________________________ Date: ___________
Assessable Unit Manager
6-09 APPENDIX D

MCR Flowchart Example

Start

National Weather Service Headquarters

Purchase Order

Consolidated Logistics System

Vendor

NLSC - RECEIVING

RECEIVING TICKET

Purchase Order

NRC QUALITY CONTROL

Does item meet quality control specifications?

NO

Return to vendor

YES

Consolidated Logistics System

Update Commerce Business System (CBS) (Completed)

NLSC Warehouse
### 6-10 APPENDIX E

**Internal Control Review**

**Evaluation of General Control Environment**

<table>
<thead>
<tr>
<th>Question</th>
<th>Yes</th>
<th>No</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Organization Structure:</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1. Is the organization chart current and are reporting relationships clear? (Include copy of organization chart.)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. Are employee responsibilities clearly divided so as to avoid duplication, overlap, or conflict?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3. Does the organizational structure foster the achievement of the assessable unit’s objectives?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>4. Are mission statements accurate and consistent with the organizational structure?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Personnel:</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. Are position descriptions in writing, current and consistent with mission statements?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. Do all employees have accurate and up-to-date performance standards?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>7. Are there periodic performance reviews and counseling for all employees?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>8. Are there sufficient training opportunities to meet competency requirements and ensure that the assessable unit’s mission is achieved?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Delegation of Authority and Responsibility:</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>9. Are all appropriate delegations current, in writing and systematically maintained in a single location?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>10. Do assigned responsibilities properly reflect separation of duties, e.g., time and attendance clerks do not approve their own time sheet?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Policies and Procedures:</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>-------------------------</td>
<td>--</td>
<td></td>
<td></td>
</tr>
<tr>
<td>11. Are policies and procedures current and in writing?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Are policies and procedures clearly stated and systematically communicated (manuals, handbooks, directives, etc.)?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>13. Are policies and procedures flexible enough to accommodate unusual circumstances?</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Planning, Budgeting, and Reporting:</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>14. Are activities formally planned?</td>
<td></td>
</tr>
<tr>
<td>15. Are reports on the activities of the event cycle timely, accurate and relevant?</td>
<td></td>
</tr>
<tr>
<td>16. Is actual performance tracked and compared with (a) planned performance, (b) budget allowances, and/or (c) past performance?</td>
<td></td>
</tr>
<tr>
<td>17. Are performance measures in place, as appropriate? Are they clearly defined? Is adequate documentation supporting results maintained and readily available?</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Organizational Checks and Balances:</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>18. Are there clearly established levels of operational and financial accountability?</td>
<td></td>
</tr>
<tr>
<td>19. Are employees accountable only for matters within their control?</td>
<td></td>
</tr>
</tbody>
</table>

Prepared by: ________________________________ Date: ________________
Internal Control Review Team Leader

Reviewed by: ________________________________ Date: ________________
Assessable Unit Manager
Internal Control Review
Evaluation of Management Controls

Component/Program: ________________________________
Assessable Unit: ________________________________
Event Cycle: ________________________________

<table>
<thead>
<tr>
<th>Control Objective</th>
<th>Are Controls Adequate?</th>
<th>Recommendation</th>
<th>Responsible Official</th>
<th>Target Completion Date</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Prepared by: __________________________________ Date: __________
Internal Control Review Team Leader

Reviewed by: __________________________________ Date: __________
Assessable Unit Manager
6-12 APPENDIX G

Internal Control Review
Event Cycle Risks, Control Objectives, and Control Techniques

Component/Program: ________________________________
Assessable Unit: ________________________________
Event Cycle: ________________________________

<table>
<thead>
<tr>
<th>Risk</th>
<th>Control Objective</th>
<th>Control Technique</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Prepared by: __________________________________ Date: ___________
Internal Control Review Team Leader

Reviewed by: ________________________________ Date: ___________
Assessable Unit Manager
## 6-13 Appendix H

Internal Control Review
Testing Plan

Component/Program: ____________________________________________
Assessable Unit: _____________________________________________
Event Cycle: _________________________________________________

<table>
<thead>
<tr>
<th>Control Objective</th>
<th>Control Technique</th>
<th>Type of Test</th>
<th>Universe of Potential Tests</th>
<th>Number Selected for Review</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Prepared by: ____________________________________________ Date: ________________
Internal Control Review Team Leader

Reviewed by: ____________________________________________ Date: ________________
Assessable Unit Manager
## 6-14 APPENDIX I

Internal Control Review
Corrective Action Template

<table>
<thead>
<tr>
<th>INTERNAL CONTROL DEFICIENCY</th>
<th>CORRECTIVE ACTIONS TO BE TAKEN</th>
<th>RESPONSIBLE PARTY AND PHONE NUMBER</th>
<th>ESTIMATED COMPLETION DATE</th>
<th>PERCENTAGE OF COMPLETION</th>
<th>ACTUAL COMPLETION DATE</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>4.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>